

# HB0547S01 compared with HB0547

~~{Omitted text}~~ shows text that was in HB0547 but was omitted in HB0547S01

inserted text shows text that was not in HB0547 but was inserted into HB0547S01

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1 **Transnational Repression Amendments**  
2026 GENERAL SESSION  
STATE OF UTAH  
**Chief Sponsor: Tyler Clancy**  
Senate Sponsor:



2  
3 **LONG TITLE**

4 **General Description:**

5 This bill addresses transnational repression by foreign governments and foreign terrorist  
6 organizations against individuals in this state.

7 **Highlighted Provisions:**

8 This bill:

- 9 ▶ defines terms, including transnational repression;
- 10 ▶ ~~{ requires the Department of Public Safety to: }~~
- 11 • ~~{ establish a training for law enforcement officers regarding transnational repression; }~~
  - 12 • ~~{ create a public awareness campaign regarding transnational repression; }~~
  - 13 • ~~{ create a publicly accessible website and hotline for members of the public to report~~  
14 ~~instances of transnational repression; and }~~
  - 15 • ~~{ report to the State Commission on Criminal and Juvenile Justice the number of~~  
16 ~~complaints, and the outcomes of those complaints, that the department receives regarding~~  
17 ~~transnational repression to be included in the public safety data portal; }~~
- 18 ▶



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- 48 (2) "Agent of a foreign terrorist organization" means an individual who acts at the direction of,  
under the control of, or as a proxy for, a foreign terrorist organization designated by the federal  
government in accordance with 8 U.S.C. Sec. 1189.
- 51 (3) "Transnational repression" means conduct by an agent of a foreign government or an agent of a  
foreign terrorist organization that is:
- 53 (a) directed at an individual located within the United States, such as:
- 54 (i) harassment, intimidation, or censorship;
- 55 (ii) threats or use of physical force;
- 56 (iii) electronic or digital surveillance or targeting;
- 57 (iv) a threat of punishment, harassment, or retaliation against another individual under the foreign  
government's or foreign terrorist organization's effective control;
- 59 (v) financial coercion, including a threat or use of confiscation, expropriation, or denial of access to  
property or financial services;
- 61 (vi) abuse of administrative or immigration processes;
- 62 (vii) selective prosecution or enforcement of generally applicable laws; or
- 63 (viii) use or direction of social media, telecommunications, or similar entities to carry out conduct  
described in Subsections (3)(a)(i) through (vii); and
- 65 (b) done with the purpose of extending a foreign government's or foreign terrorist organization's ability  
to influence, control, or impose preferences on the individual's behavior while the individual is  
outside the foreign government's or foreign terrorist organization's area of control.

69 Section 2. Section 2 is enacted to read:

### 70 **53-10-1102. Transnational repression law enforcement training and awareness campaign.**

- 72 (1) Subject to Subsection (2), the department shall create a transnational repression recognition and  
response training offered to all certified law enforcement officers in the state.
- 75 (2) The training described in Subsection (1):
- 76 (a) may be offered through an online course developed by the department; and
- 77 (b) shall include the following:
- 78 (i) how to identify different tactics and signs of transnational repression;
- 79 (ii) descriptions of the foreign governments and terrorist organizations that are commonly known to  
employ transnational repression;
- 81 (iii) the tools foreign governments and terrorist organizations use to undertake transnational repression;

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- 83 (iv) best practices for local and state law enforcement prevention, reporting, and response tactics to  
transnational repression;
- 85 (v) information about communities typically targeted by transnational repression; and
- 86 (vi) any other information or training the department determines is necessary.
- 87 (3) The department shall regularly update the training described in Subsection (1) to ensure the  
training is up to date on emerging threats and the tactics used by foreign governments and terrorist  
organizations when undertaking transnational repression.

90 Section 3. Section 3 is enacted to read:

91 **53-10-1103. Transnational repression public awareness campaign and reporting.**

- 92 (1) The department shall develop a public awareness campaign to provide information to the public  
about:
- 94 (a) how to identify and report instances of transnational repression; and
- 95 (b) the tools and remedies that are available for victims of transnational repression.
- 96 (2)
- (a) The department shall create a readily accessible public website and hotline for reporting instances of  
transnational repression.
- 98 (b) The department shall make the website and hotline described in Subsection (2)(a) available in  
multiple languages, including in the languages of communities the department determines are  
commonly victimized through transnational repression.
- 101 (3) The department shall report the number of complaints received, and the outcomes of the complaints,  
to the State Commission on Criminal and Juvenile Justice created in Section 63M-7-201.

32 **Section 1. Section 53H-1-201 is amended to read:**

33 **53H-1-201. General Provisions -- Definitions.**

[Reserved.]As used in this part, "transnational repression" means conduct by an agent of  
a foreign government or agent of a foreign terrorist organization that is:

- 36 (1) directed at an individual located within the United States, such as:
- 37 (a) harassment, intimidation, or censorship;
- 38 (b) threats or use of physical force;
- 39 (c) electronic or digital surveillance or targeting;
- 40 (d) a threat of punishment, harassment, or retaliation against another individual under the foreign  
government's or foreign terrorist organization's effective control;

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- 42 (e) financial coercion, including a threat or use of confiscation, expropriation, or denial of access to  
property or financial services;
- 44 (f) abuse of administrative or immigration processes;
- 45 (g) selective prosecution or enforcement of generally applicable laws; or
- 46 (h) use or direction of social media, telecommunications, or similar entities to carryout conduct  
described in Subsections (1)(a) through (g); and
- 48 (2) done with the purpose of extending a foreign government's or foreign terrorist organization's ability  
to influence, control, or impose preferences on the individual's behavior while the individual is  
outside the foreign government's or foreign terrorist organization's area of control.

52 Section 2. Section **53H-1-203** is amended to read:

53 **53H-1-203. Establishment of board -- Powers, duties, and authority -- Reports.**

106 (1)

(a) There is established the Utah Board of Higher Education, which:

107 (i) is the governing board for the institutions of higher education; and

108 (ii) controls, oversees, and regulates the Utah System of Higher Education in a manner consistent  
with the purpose of this title and the specific powers and responsibilities granted to the board.

111 (b)

(i) The University of Utah shall provide administrative support for the board.

112 (ii) Notwithstanding Subsection (1)(b)(i), the board shall maintain the board's independence, including  
in relation to the powers and responsibilities granted to the board.

115 (2) The board shall:

116 (a) establish and promote a state-level vision and goals for higher education that emphasize data-driven  
retrospective and prospective system priorities, including:

118 (i) quality;

119 (ii) affordability;

120 (iii) access and equity;

121 (iv) completion;

122 (v) workforce alignment and preparation for high-quality jobs; and

123 (vi) economic growth;

124 (b) establish system policies and practices that advance the vision and goals;

125 (c) establish metrics to demonstrate and monitor:

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- 126 (i) performance related to the goals; and  
127 (ii) performance on measures of operational efficiency;  
128 (d) collect and analyze data including economic data, demographic data, and data related to the metrics;  
130 (e) govern data quality and collection across institutions;  
131 (f) establish, approve, and oversee each institution's mission and role in accordance with Section  
53H-3-602;  
133 (g) assess an institution's performance in accomplishing the institution's mission and role;  
134 (h) participate in the establishment and review of programs of instruction in accordance with Section  
53H-3-603;  
136 (i) perform the following duties related to an institution of higher education president, including:  
138 (i) hiring an institution of higher education president in accordance with Section 53H-3-302;  
140 (ii) through the commissioner and the board's executive committee:  
141 (A) providing support and guidance to an institution of higher education president; and  
143 (B) evaluating an institution of higher education president based on institution performance and  
progress toward systemwide priorities;  
145 (iii) setting the terms of employment for an institution of higher education president, including  
performance-based compensation, through an employment contract or another method of  
establishing employment; and  
148 (iv) establishing, through a confidential process, a statewide succession plan to develop potential  
institution presidents from within the system;  
150 (j) create and implement a strategic finance plan for higher education, including by:  
151 (i) establishing comprehensive budget and finance priorities for academic education and technical  
education;  
153 (ii) allocating statewide resources to institutions;  
154 (iii) setting tuition for each institution;  
155 (iv) administering state financial aid programs;  
156 (v) administering performance funding in accordance with Chapter 8, Part 3, Performance Funding; and  
158 (vi) developing a strategic capital facility plan and prioritization process in accordance with Chapter 9,  
Part 5, General Capital Developments, and Sections 53H-9-604 and 53H-9-605;

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- (k) create and annually report to the Higher Education Appropriations Subcommittee on a seamless articulated education system for Utah students that responds to changing demographics and workforce, including by:
- 164 (i) providing for statewide prior learning assessment, in accordance with Section 53H-3-702;
- 166 (ii) establishing and maintaining clear pathways for articulation and transfer, in accordance with Section 53H-3-604;
- 168 (iii) establishing degree program requirement guidelines, including credit hour limits;
- 169 (iv) aligning general education requirements across degree-granting institutions;
- 170 (v) coordinating and incentivizing collaboration and partnerships between institutions in delivering programs;
- 172 (vi) coordinating distance delivery of programs;
- 173 (vii) coordinating work-based learning; and
- 174 (viii) emphasizing the system priorities and metrics described in Subsections (2)(a) and (c);
- 176 (l) coordinate with the public education system:
- 177 (i) regarding public education programs that provide postsecondary credit or certificates; and
- 179 (ii) to ensure that an institution of higher education providing technical education serves secondary students in the public education system;
- 181 (m) delegate to an institution board of trustees certain duties related to institution governance including:
- 183 (i) guidance and support for the institution president;
- 184 (ii) effective administration;
- 185 (iii) the institution's responsibility for contributing to progress toward achieving systemwide goals; and
- 187 (iv) other responsibilities determined by the board;
- 188 (n) delegate to an institution of higher education president management of the institution of higher education;
- 190 (o) consult with an institution of higher education board of trustees or institution of higher education president before acting on matters pertaining to the institution of higher education;
- 193 (p) maximize efficiency throughout the Utah System of Higher Education by identifying and establishing shared administrative services, beginning with:
- 195 (i) commercialization;
- 196 (ii) services for compliance with Title IX of the Education Amendments of 1972, 20 U.S.C. Sec. 1681 et seq.;

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- 198 (iii) information technology services; and  
199 (iv) human resources, payroll, and benefits administration;  
200 (q) develop strategies for providing higher education, including career and technical education, in rural  
areas;  
202 (r) manage and facilitate a process for initiating, prioritizing, and implementing education reform  
initiatives, beginning with common applications and direct admissions;  
205 (s) provide ongoing quality review of programs;  
206 (t) before each annual legislative general session, provide to the Higher Education Appropriations  
Subcommittee a prioritization of all projects and proposals for which the board or an institution of  
higher education seeks an appropriation;~~and~~  
209 (u) coordinate with the Department of Corrections to establish educational programs for inmates as  
described in Section 64-13-6[-] ; and  
211 (v) require that institutions provide information to international students regarding transnational  
repression{, as that term is defined in Section 53-10-1101, } and how to report instances of  
transnational repression to law enforcement as described in Section 53-10-1103.  
215 (3) The board shall submit an annual report of the board's activities and performance against the board's  
goals and metrics to:  
217 (a) the Education Interim Committee;  
218 (b) the Higher Education Appropriations Subcommittee;  
219 (c) the governor; and  
220 (d) each institution of higher education.  
221 (4) The board shall prepare and submit an annual report detailing the board's progress and  
recommendations on workforce related issues, including career and technical education, to  
the governor and to the Education Interim Committee by December 1 of each year, including  
information detailing:  
225 (a) how institutions of higher education are meeting the career and technical education needs of  
secondary students;  
227 (b) how the system emphasized high demand, high wage, and high skill jobs in business and industry;  
229 (c) performance outcomes, including:  
230 (i) entered employment;  
231 (ii) job retention; and

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- 232 (iii) earnings;
- 233 (d) an analysis of workforce needs and efforts to meet workforce needs; and
- 234 (e) student tuition and fees.
- 235 (5) The board may modify the name of an institution of higher education to reflect the role and general course of study of the institution.
- 237 (6) The board may not take action relating to merging a technical college with another institution of higher education without legislative approval.
- 239 (7) This section does not affect the power and authority vested in the State Board of Education to apply for, accept, and manage federal appropriations for the establishment and maintenance of career and technical education.
- 242 (8) The board shall ensure that any training or certification that an employee of the higher education system is required to complete under this title or by board rule complies with Title 63G, Chapter 22, State Training and Certification Requirements.
- 245 (9) The board shall demonstrate compliance with Subsection (2)(p) by providing to the Higher Education Appropriations Subcommittee:
- 247 (a) on or before October 1, 2024, evidence of implementation of at least one shared administrative service;
- 249 (b) on or before October 1, 2025, evidence of implementation of at least two shared administrative services; and
- 251 (c) on or before October 1, 2026, evidence of implementation of at least three shared administrative services.
- 253 (10) If the Higher Education Appropriations Subcommittee finds the board to be out of compliance with Subsection (9), the Legislature shall:
- 255 (a) deduct 10% of the appropriation described in Section 53H-8-302 for the following fiscal year; and
- 257 (b) deduct an additional 10% of the appropriation described in Section 53H-8-302 for each subsequent year of noncompliance up to a maximum deduction of 30%.
- 259 ~~{Section 5. Section 63A-16-1002 is amended to read: }~~
- 260 **63A-16-1002. Public safety portal.**
- 261 (1) The commission shall oversee the creation and management of a public safety portal for information and data required to be reported to the commission and accessible to all criminal justice agencies in the state.

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- 264 (2) The division shall assist with the development and management of the public safety portal.
- 265 (3) The division, in collaboration with the commission, shall create:
- 267 (a) master standards and formats for information submitted to the public safety portal;
- 268 (b) a gateway, bridge, website, or other method for reporting entities to provide the information;
- 270 (c) a master data management index or system to assist in the retrieval of information from the public  
safety portal;
- 272 (d) a protocol for accessing information in the public safety portal that complies with state privacy  
regulations; and
- 274 (e) a protocol for real-time audit capability of all data accessed from the public safety portal by  
participating data source, data use entities, and regulators.
- 276 (4) The public safety portal shall be the repository for the statutorily required data described in:
- 278 (a) Section 13-53-111, Recidivism reporting requirements;
- 279 (b) Section 17-72-408, County jail reporting requirements;
- 280 (c) Section 17E-2-201, Criminal Justice Coordinating Councils reporting;
- 281 (d) Section 26B-1-427, Alcohol Abuse Tracking Committee;
- 282 (e) Section 41-6a-511, Courts to collect and maintain data;
- 283 (f) Section 53-10-118, ~~[Regarding]~~ regarding driving under the influence data;
- 284 (g) Section 53-10-1103, regarding complaints of transnational repression;
- 285 ~~[(g)]~~ (h) Section 53-25-301, Reporting requirements for reverse-location warrants;
- 286 ~~[(h)]~~ (i) Section 53-25-202, Sexual assault offense reporting requirements for law enforcement  
agencies;
- 288 ~~[(i)]~~ (j) Section 53E-3-516, School disciplinary and law enforcement action report;
- 289 ~~[(j)]~~ (k) Section 53-25-501, Reporting requirements for seized firearms;
- 290 ~~[(k)]~~ (l) Section 53-25-502, Law enforcement agency reporting requirements for certain firearm data;
- 292 ~~[(l)]~~ (m) Section 63M-7-214, Law enforcement agency grant reporting;
- 293 ~~[(m)]~~ (n) Section 63M-7-216, Prosecutorial data collection;
- 294 ~~[(n)]~~ (o) Section 63M-7-216.1, Prosecutorial data collection regarding certain prosecutions, dismissals,  
and declinations to prosecute;
- 296 ~~[(o)]~~ (p) Section 63M-7-220, Domestic violence data collection;
- 297 ~~[(p)]~~ (q) Section 64-14-204, Supervision of sentenced offenders placed in community;
- 298 ~~[(q)]~~ (r) Section 64-13-25, Standards for programs;

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- 299 [(+)] (s) Section 64-13-45, Department reporting requirements;
- 300 [(s)] (t) Section 64-13e-104, County correctional facility reimbursement program for state probationary  
inmates and state parole inmates;
- 302 [(+)] (u) Section 77-7-8.5, Use of tactical groups;
- 303 [(+)] (v) Section 77-11b-404, Forfeiture reporting requirements;
- 304 [(+)] (w) Section 77-20-103, Release data requirements;
- 305 [(w)] (x) Section 77-22-2.5, Court orders for criminal investigations;
- 306 [(x)] (y) Section 78A-2-109.5, Court data collection on criminal cases;
- 307 [(y)] (z) Section 80-6-104, Data collection on offenses committed by minors; and
- 308 [(z)] (aa) any other statutes that require the collection of specific data and the reporting of that data to  
the commission.
- 310 (5) Before October 1, 2025, the commission shall report all data collected to the Law Enforcement and  
Criminal Justice Interim Committee.
- 312 (6) The commission may:
- 313 (a) enter into contracts with private or governmental entities to assist entities in complying with the data  
reporting requirements of Subsection (4); and
- 315 (b) make, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, rules to  
administer this section, including establishing requirements and procedures for collecting the data  
described in Subsection (4).
- 206 Section 3. Section 3 is enacted to read:
- 207 **76-3-203.21. Transnational repression enhancement.**
- 320 (1) As used in this section:
- 321 (a) "Agent of a foreign government" means {~~the same at that term is defined in Section 53-10-1101~~} **an**  
**individual who acts at the direction of, under the control of, or as a proxy for, a foreign government.**
- 323 (b) "Agent of a foreign terrorist organization" means **an individual who acts at the** {~~same at that term~~  
~~is defined in Section 53-10-1101~~} **direction of, under the control of, or as a proxy for, a foreign**  
**terrorist organization designated by the federal government in accordance with 8 U.S.C. Sec. 1189.**
- 325 (2) An actor who commits any criminal offense is subject to an enhanced penalty for the offense as  
provided in Subsection (3) if the trier of fact finds beyond a reasonable doubt that the actor:
- 328 (a)
- (i) is an agent of a foreign government or an agent of a foreign terrorist organization; or

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- 330 (ii) acted at the direction, request, command, or otherwise under the influence of, a foreign government  
331 or foreign terrorist organization; and
- 332 (b) committed the criminal offense with the intent to:
- 333 (i)
- 334 (A) cause an individual to act on behalf of a foreign government or foreign terrorist organization;
- 335 (B) cause an individual to leave the United States or cause another individual to leave the United States;  
336 or
- 337 (C) compel the victim to do any other act against the victim's will; or
- 338 (ii) compel the victim to refrain from doing any act against the victim's will.
- 339 (3) For an offense described in Subsection (2), the actor may be charged as follows:
- 340 (a) for a class C misdemeanor, as a class B misdemeanor;
- 341 (b) for a class B misdemeanor, as a class A misdemeanor;
- 342 (c) for a class A misdemeanor, as a third degree felony;
- 343 (d) for a third degree felony, as a second degree felony; and
- 344 (e) for a second degree felony, as a first degree felony.

234 Section 4. **Effective date.**

Effective Date.

This bill takes effect on May 6, 2026.

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